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Foreign &
Commonwealth
Office

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27 May 2011

Ms Alicia Forsyth
Iraq Inquiry Secretariat
30 Great Smith Street
London SW1P 3BQ

Sent by e-mail:

Dear Alicia,

Iraq Inquiry – Role of Civilians in Iraq

I refer to Margaret Aldred's letter of 8th April 2011 and the request to complete the table detailing the "Role of Civilians in Iraq". We provided spreadsheets of FCO deployed staff obtained from PRISM (the FCO Human Resources database) for the Civilian Outreach event. At the recent Iraq Inquiry Secretariat meeting with Whitehall Departments, it was agreed that the table needs to be completed in the format you require i.e. by yearly quarters. This has proved a time consuming task.

I have spent the last two weeks working on the PRISM spread sheets and researching the Middle East and North Africa Directorate (MENAD) archive. I attach the completed table and revised spreadsheets for your information.

I understand from _____ that a meeting is planned on the 1st June but as we discussed you may wish to defer the meeting until my return. However, should the meeting go-ahead, I would like to raise the following points as background:

- The information from PRISM only provides details of deployment i.e. a start and an end date for each officer. The database only gives generic job title e.g. "Desk Officer" and does not indicate whether an officer was seconded to the CPA or posted to the Embassy. I have used this information to input on to your table.
- The annual file/paper records held in the MENAD archive are mainly ephemeral material e.g. telephone/muster lists, organisational charts, contingency plans etc. This would normally have been "weeded" as part of Registry procedures. I thought it may be helpful to record them on a separate spreadsheet for each year (note: the

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spreadsheets are tabbed PRISM and MENAD), as I was unable to use them for the table as it only gives a "snap shot" account of who is in post at the time and not deployment details. For Example I found a muster list for Basra 2006, it lists, Policeman, DFID, Contractors and others. However, it does not provide data on arrival/departure dates, so I was able to include this information in your table.

- In some areas it seems difficult to define and is confusing. Identifying DFID staff contractors and contractors provided via the Crown Agents can only be identified by DFID. The Home Office have already responded to say they do not have a record of the Police deployed. The MoD, Prison Service, Department of Health, HM Customs & Excise and British Council would have deployed staff.
- I did not find much information on the regional offices, so the information is on one spreadsheet marked "other regions in Iraq".

I hope you find this information useful.

Yours sincerely,

Iraq Inquiry Unit

Cc: Iraq Inquiry
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	2003				2004				2005				2006				2007				2008				2009	
	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun
CPA	5	6	19	26	9	3																				
Baghdad																										
- Civil Servants																										
- Consultants																										
- Police																										
(see (10) below)																										
FCO			37																							
MoD Civilians			6																							
DoH			7																							
DFID			5																							
DEFRA			2																							
Cabinet Office			2																							
HMT			1																							
HMCE			8																							
Police			10																							
DTI			1																							
Home Office			2																							
NIO			1																							
British Council			1																							
SFO			1																							
BoE			1																							
Other			2																							
DFID Consultants			27																							
FCO Consultants			17																							
Total 131 85 in Baghdad																										
(see (11) below)																										
CJTF -7																										
- MOD			4																							
British Office																										
- FCO			7																							
- AMEC/TPUK			1																							
- DTI			3																							
UK Special Rep off																										
- FCO			6																							
- MoD			2																							
- FCO (c)			1																							
UK Office CPA																										

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	2003				2004				2005				2006				2007				2008				2009	
	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun
- FCO				5																						
- DFID (c)				1																						
- MoD				1																						
DFID Office				2																						
Min of Finance																										
- DFID (c)				1																						
Min of Oil																										
- FCO(c)				1																						
- Cab Off				1																						
- Other				1																						
Police				8																						
- PA to Brand – MoD				1																						
Min of Interior – Immigration				2																						
CMATT				9																						
MOD Reform				1																						
Intelligence Conversion				3																						
Senior Advisors																										
- MoD				2																						
- FCO				1																						
- DoH				1																						
- FCO (c)				2																						
- DFID				1																						
- DFID (c)				1																						
Min of Labor																										
- DFID(c)				1																						
Min of Youth & Sport																										
- MoD				1																						
Min of Health																										
- DoH				1																						
Iraq Media Commission																										
- FCO (c)				3																						
- Cabinet off				1																						
Media Unit Baghdad																										
- FCO				3																						
- DEFRA				1																						
- Highways Agency				1																						
Civic Education																										
- Cabinet Off				1																						
Regional Ops																										
-MOD				2																						
Utilities & Transport																										
- DFID (c)				4																						
Governance																										

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	2003				2004				2005				2006				2007				2008				2009	
	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun
- FCO				3																						
Office of Human Rights																										
- Indict				2																						
- FCO (c)				2																						
- Inforce				3																						
Office of General Council																										
- MoD				1																						
Ministry of Justice																										
- SFO				1																						
Force Protection																										
- FCO				1																						
<u>Basra</u>																										
(see (3) below)																										
- Civil Servants						3																				
- Consultants																										
- Military						19																				
- Police (Az Zubayr)						21																				
(see (2) below))																										
- Regional Office						9																				
- Defence						2																				
- Chief of Staff						2																				
- Contracting						3																				
- Force Protection						9																				
- IT						1																				
- Regions						6																				
- Regional Mine Action Centre						3																				
- Registry						3																				
- Security Manager						1																				
- Transportation						2																				
- Control Risk Group						4																				
- Economic Planning & Development						6																				
- Education						1																				
- Finance						4																				
- Health						3																				
- Trade & Ind.						3																				
- Maritime Advisor						2																				
- Utilities						13																				
- Governorate Team						2																				

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	2003				2004				2005				2006				2007				2008				2009	
	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun
- Global Security						2																				
- KBR						6																				
- Law & Order						15																				
- Political Affairs						1																				
- PPA						1																				
- Iraq Media Network						13																				
- Reconstruction						3																				
- FEST						5																				
- Halcrow RIG						5																				
(see (3) below) Police Academy (Az Zubayr)						19																				
(see (7) below) CPA South: DEPD																										
- Social Affairs			11																							
- Finance Trade & Economics			9																							
- Essential Services			8																							
(see (9) below) ORHA:																										
MOD	12																									
CP team	6																									
FCO	7																									
DFID	6																									
NIO	1																									
OPDM	1																									
DTI	4																									
LCD	1																									
MCGA	1																									
DoH	7																									
CPO	2																									
Forensic	9																									
Oftel	1																									
DCMs	1																									
Erbil (see (3) below)																										
- Civil Servants						2																				

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	2003				2004				2005				2006				2007				2008				2009	
	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun
- Consultants																										
Other(Plse specify) (see (3) below) Ta'Mim (Kirkuk) Wasit (Al Kut) Al Muthanna Maysan (MoD) Dhi Qar (Nasiriyah) - Civil Servants - Consultants						5 6 2 10 6																				
POLICE (post CPA)																										
- Baghdad																										
- Basra																										
- Jordan																										
BRITISH EMBASSY BAGHDAD	3	6	19	21	23	44	48	45	49	48	36	49	43	49	44	33	34	28	27	22	29	26	37	41	35	32
- Diplomatic																										
- Consular																										
- Capacity Building																										
- Other (Plse specify) (see (5) below)																										
- Chancery																										
- Defence Attaché																										
- Dip. Security Officers																										
- Management																										
- Consular & Visa																										
- Commercial																										
- MoD (Civilian)																										
- DFID																										
- DFID Consultants																										
- British Council																										
- Frontier Medical																										
- RMP CP Team																										
- Police																										
- Armorgroup																										
- Control Risk Group																										

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	2003				2004				2005				2006				2007				2008				2009	
	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun
- Transport														3												
Total																										
DFID BAGHDAD (see (4) below)																										
- Programme delivery														5												
- Other (consultants)														21												
- Total							38							26												
EMBEDDED IN IRAQ GOVT MINISTRIES																										
- Civil Servants																										
- Consultants																										
BRITISH CONSULATE BASRA				5	5	6	11	17	14	16	18	20	18	14	21	13	12	11	12	13	13	11	10	10	10	14
- Diplomatic																										
- Consular																										
- Capacity Building																										
- Other																										
(see (1) below)																										
- Chancery														13												
- Management														5												
- Dip staff Security														2												
- DFID														19												
- Police														6												
- Prison Advisors														5												
- AG Police														11												
- KBR														3												
- Crown Agents														2												
- AG (Guard Force)														2												
- Medic														3												
(see (8) below)																										
- Chancery																										
- Management																										
- Dip Staff Security																										
- DFID																										

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	2003				2004				2005				2006				2007				2008				2009	
	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun
- Police Advisors														3												
- Prison Advisors														3												
- Medic														3												
- Kroll														4												
- PRT														19												
- KBR														3												
- Crown Agents														2												
- Control Risk Group														5												
(see (11) below)																										
BASRA																										
- FCO				9																						
- DFID				3																						
- DFID Contractors				14																						
- Police				7																						
- DTI				1																						
- DoH				1																						
DHI QAR (NASIRIYAH)																										
- DEFRA				1																						
- FCO				1																						
- DFID(C)				2																						
WASIT (AL KUT)																										
- FCO (c)				2																						
- DFID (c)				2																						
- FCO				1																						
- MOD				1																						
Ta' Mim (KIRKUK)																										
- FCO				3																						
- DFID (c)				2																						
- FCO (c)				1																						
Maysan (AL AMARAH)																										
- FCO (c)				1																						
- IRBIL																										
- FCO				1																						
DFID BASRA																										
(see (4) below)																										
- Programme/Capacity Building														3												
- Other Consultants														24												

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	2003				2004				2005				2006				2007				2008				2009	
	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun
Total					39								27													
BASRA PRT																										
- Civil Servants																										
- Consultants																										
- Military																										
BRITISH CONSULATE ERBIL																										
- Diplomatic																										
- Consular																										
- Other (Plse specify)																										
Kirkuk (see (6) below)																										
- Diplomatic													3													
- CRG													20													
WITH BRITISH MILITARY BAGHDAD																										
- POLAD																										
- Command Sec																										
- Other																										
WITH BRITISH MILITARY MND(SE)																										
- POLAD																										
- Command Sec																										
- Other																										

Yellow refers to staff numbers from PRISM (FCO HR-Database). See spreadsheets for details. We have checked with our Human Resources Department and they are unable to help any further.

Red Refers to documents found in the MENAD archive. Unfortunately, muster lists and telephone lists will only give a snapshot on a specific date i.e. with so many changes. Policy Documents submissions do not always give a record of who was in Post but give a general view.

1) MENAD File/Paper Record: NRA431/002/06: Basra – Muster List April 2006 – Note this is an ephemeral list of names within sections and was for internal use only. It does not state who did specific roles of individuals.

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- 2) MENAD File/Paper Record: NRA 431/009/05 Staff Contacts – CPA South Directory as at 12/01/04 - Note this is an ephemeral document and was for internal use only.
- 3) MENAD File/Paper Record: NRA 445/002/04: UK Personnel 2004 - Contingency Plans 21/06/04 – Email from Stuart Jack with attachment.
- 4) MENAD File/Paper Record; NRA 431/001/006: Embassy Staffing Baghdad 2006 - A submission: Security of International Security from Martin Dinham DFID copied to the FCO.
- 5) MENAD Paper Record: Unnumbered working file: British Embassy Baghdad telephone list 20 June 2006.
- 6) MENAD Paper Record: Unnumbered 2006 working file: Office of British Embassy Kirkuk undated – This is an ephemeral document undated and for internal use only.
- 7) MENAD File/Paper Record; NRA 431/002/003: CPA Staffing: A DFID minute to the Cabinet Office copied to the FCO dated 07/11/03 attaching a staffing schedule for the CPA – South: Dept of Economic Planning & Development (DEPD) managed by the Crown Agents.
- 8) MENAD File/Paper Record: Unnumbered 2006 working file: British Embassy Office Basra – Telephone List August 2006. This is an ephemeral document undated and for internal use only.
- 9) MENAD File/Paper: NRA 431/001/03: ORHA International Staff List dated 26 May 2003.
- 10) MENAD File/Paper: NRA 431/001/03: Iraq – Civilian Staffing minute dated 03/11/2003 from Parnham to PUS.
- 11) MENAD File/Paper: NRA 401/004/03; UK Personnel Deployed (As at 30 Dec 03)

Caveats

- The information from PRISM only provides details of deployment i.e. a start and an end date for each officer. The database only gives generic job title e.g. “Desk Officer” and does not indicate whether an officer was seconded to the CPA or posted to the Embassy. I have used this information to input on to your table.
- The annual file/paper records held in the MENAD archive are mainly ephemeral material e.g. telephone/muster lists, organisational charts, contingency plans etc. This would normally have been “weeded” as part of Registry procedures. This only gives a “snap shot” account of who is in Post at that time and does not give deployment details. For Example, I found a muster list for Basra 2006, which lists; Policeman, DFID, Contractors and others. However, it does not provide data on arrival/departure dates.

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- In some areas it seems difficult to define and is confusing. Identifying DFID staff contractors and contractors provided via the Crown Agents can only be identified by DFID. The Home Office have already responded to say they do not have a record of the Police deployed. The MoD, Prison Service, Department of Health, HM Customs & Excise and British Council also deployed staff.

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