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D/CDS/40/1 (2/009)

18 Mar 03

CJO

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DSF



OP TELIC: AUTHORISATION FOR MILITARY OPERATIONS IN IRAQ

Reference: CDS OP TELIC Directive Edition 2 dated 182359Z Mar 03.

1. You are authorised to implement Operation TELIC as specified in my Directive to you (at Reference).
2. Military operations into Iraq are not to be conducted before 191800Z, and thereafter as agreed, promulgated and ordered in Coalition plans. Operation TELIC ROE will apply from 191800Z.
3. My Directive provides initial planning guidance on post-conflict operations (Phase 4). Further planning guidance for Phase 4 will be issued separately.


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CDS/08/03

18 Mar 03

**CHIEF OF DEFENCE STAFF EXECUTE DIRECTIVE TO THE JOINT
COMMANDER FOR OPERATION TELIC (PHASES 3 AND 4)**

FROM CDS FOR CJO

References:

A. CDS 07/03 dated 12 Feb 03.

1. **Situation and Legal Basis for operations.** In UNSCR 1441, the Security Council decided that Iraq was in material breach of its [disarmament] obligations under UNSCR 687 and other relevant resolutions. The Council gave Iraq a final opportunity to comply by cooperating with the enhanced inspection regime established by UNSCR 1441, but warned of the serious consequences of failing to do so. The evidence shows that Iraq has failed to comply with the terms of Resolution 1441 and is now in further material breach of its obligations. In these circumstances, the use of force to enforce Iraq's compliance with its disarmament obligations is authorised by UNSCR 678 and is therefore in accordance with international law.

The obstacle to Iraq's compliance with these obligations is the current Iraqi regime, supported by the forces under its control. The UK Government has concluded that military action is necessary to enforce Iraqi compliance and that it is therefore necessary that the current Iraqi regime be removed from power, in order to create the conditions in which Iraq can be disarmed in accordance with its obligations. All military operations are to be limited to what is necessary to create those conditions. The UK is contributing maritime, land and air forces as part of a US-led coalition.

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2. **Appointment.** You are the Joint Commander (Jt Comd) for Op TELIC and you are to exercise operational command (OPCOM) of assigned UK naval, land and air forces listed at Annex A, Within the Joint Operations Area (JOA), you are responsible to me for the conduct of operations of all Op TELIC assigned UK naval, land, and air forces, including their intelligence, logistics, communications, administrative, and medical support. You are also to exercise TACON of all non-Op TELIC British Forces personnel (excluding DAs) within your JOA for force protection.

3. **HMG's Objectives:**

a. **Political Goal.** To rid Iraq of its weapons of mass destruction (and their associated programmes and means of delivery, including prohibited ballistic missiles .

b. **Strategic End State.** As rapidly as possible for Iraq to become a stable, united and law abiding state, within its present borders, co-operating with the international community, no longer posing a threat to its neighbours or to international security, abiding by all its international obligations and providing effective government for all its people.

c. **Wider Political Objectives.** Our wider political objectives in support of both the military campaign and the achievement of HMG's strategic end state are to:

(1) Demonstrate to the Iraqi people that our quarrel is not with them and that their security and well-being is our concern.

(2) Work with the United Nations to lift sanctions affecting the supply of humanitarian and reconstruction goods, and to enable Iraq's

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own resources, including oil, to be available to meet the needs of the Iraqi people.

(3) Sustain the widest possible international and regional coalition in support of military action and the subsequent rehabilitation and reconstruction of Iraq.

(4) Preserve wider regional security, including by maintaining the territorial integrity of Iraq, mitigating the humanitarian and other consequences of conflict for Iraq's neighbours, and supporting the efforts of humanitarian organisations.

(5) Help create conditions for a future, stable and law-abiding government of Iraq.

(6) Further our policy of eliminating terrorism as a force in international affairs.

d. **Strategic Military Objective.** To support the coalition effort, within allocated resources, to create the conditions in which Iraq is disarmed in accordance with its obligations under UNSCRs.

e. **Objectives in Support of the UK's Higher Political Intent.**

(1) Support efforts of humanitarian organisations to mitigate the consequences of hostilities.

(2) Facilitate international efforts for the rehabilitation and reconstruction of Iraq.

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(3) Contribute to the preservation of the territorial integrity of Iraq and the wider regional security within the JOA.

4. **CDS Intent.** My intent is for the Joint Force to conduct decisive combined manoeuvre to defeat Iraq militarily and remove the current Iraqi regime, and thereby create the conditions in which Iraq disarms. The force is to remain militarily agile. It is to be prepared to take on peacekeeping/security activities which may be concurrent in time and space with combat operations. For planning purposes you are to assume the UK Phase 4 AO will be centred on Basrah. I anticipate additional demands will be placed on the employment of UK forces during the conduct of operations. We will judge each request in line with UK policy objectives, and the wider needs of the coalition. My current intent is that the UK should aim to drawdown its deployed force to Medium Scale within 4 months of commencing offensive operations.

5. **Direction.** I shall provide strategic direction for operations through DOPS.

6. **Assigned Forces.** Assigned forces are at Annex A.

7. **Execution.** In order to achieve HMG's objectives in Phase 3 and to create the conditions for success in Phase 4, in your capacity as Jt Comd you are to:

- a. Complete the deployment of UK forces assigned to Op TELIC.
- b. Implement plans to employ and sustain UK forces assigned to Op TELIC.
- c. Execute the campaign through national command and control structures aligned with USCENTCOM and other coalition partners as appropriate.

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d. Provide support to and influence on coalition operational planning and efforts. Specifically, but not exclusively, you are to be prepared to support CFLCC with:

- (1) The Joint NBC Regt, EOD and STRE only within the UK AO.
- (2) Other specialist capabilities, which might include M3 bridging equipment, subject to the demands of your own plans.

You may work, without implied commitment, with the US on branch plans which include options for UK contributions to decisive US action in the Main Effort, but clearance for the execution of such plans must be referred to me.

- e. Liaise with other coalition partners in implementing and maintaining efforts throughout the JOA.
- f. Protect UK and allied forces within our AOR from Iraqi threats and attacks.
- g. Neutralise Iraqi security organisations and where necessary defeat Iraqi armed forces.
- h. Protect, and be prepared to secure, essential Iraqi political, administrative and economic infrastructure from unnecessary destruction in order to reassure the Iraqi people and facilitate rapid regeneration.
- i. Be prepared to deter any external interference to the military campaign.

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- j. Support international efforts to find and eliminate Iraqi WMD capacity, its means of delivery and infrastructure.
- k. Deter opportunistic inter-ethnic and inter-communal conflict.
- l. Within available resources, be prepared to support humanitarian efforts to mitigate the consequences of conflict.
- m. As quickly as possible, contribute to a safe and secure environment within which humanitarian aid agencies are able to operate.
- n. Assist in the gathering of intelligence on and detaining of war criminals and the release of individuals unjustly held under the Iraqi regime.
- o. Facilitate remedial action where environmental damage has occurred.
- p. If directed, be prepared to contribute to the reform of Iraq's security forces.
- q. Through defence diplomacy support military operations by engaging with nations and ethnic communities to demonstrate our intent to maintain the territorial integrity of Iraq and encourage wider regional stability.

8. **Conduct of Operations.**

- a. **Law of Armed Conflict.** All military operations by UK forces and from UK territory are to be conducted in accordance with the UK's obligations under Law of Armed Conflict (also known as international humanitarian law) and UK national law. Further guidance on these legal obligations is contained

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in Annexes B and H, and legal advice will be available at all times when required.

b. **Area of Operations.**

(1) Your joint operating area for Op TELIC is established as follows: the eastern Mediterranean Sea (east of 030°E and LOCs to/from Soudha Bay Crete), the Red Sea, Gulf of Suez, the Suez Canal system, the Gulf of Aqaba, Gulf of Aden, Gulf of Oman, Arabian Gulf, that part of the Arabian Sea and northern Indian Ocean north of a line extending from the southernmost point of the Indian subcontinent to a radius of 200 miles from the British Indian Ocean territories (including territorial waters) to the Somali/Kenyan border (IVO 2°E, 42°S) and the following countries: Diego Garcia, Cyprus, Egypt, Turkey, Jordan, Iraq, Kuwait, Saudi Arabia, Bahrain, Qatar, UAE, Iran, and Oman. Any adjustments to this JOA are to be referred to me. A map of the JOA is at Annex N.

(2) You are to clear any deployment outside the JOA, including those necessary to sustain LOC, with MODUK.

(3) The initial UK Land AO is shown at Annex O. To assist the Coalition in a timely and successful Phase 3 to and help in shaping Phase 4 conditions in the UK AO you may exploit to no further north than PL VIRGINA (running 90km south of AL KUT along an east west route and ending at a point 50km north-east of AL AMARAH). The deployment of UK forces in support of US branch plans on the Main Effort will be subject to further orders.

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c. **Deployment Timescale and Scales of Effort.** The scale of effort for Phase 3 is as shown in Annex A. On current assessments this scale of effort is available to Op TELIC until the late summer. Based on current and ongoing planning for Phase 4, the UK post-conflict scale of effort will be:

(1) Maritime and air forces to draw down to below Medium Scale as rapidly as possible.

(2) Land forces to draw down to Medium Scale (for planning purposes this is defined as up to an all arms Bde and 2* HQ) by autumn 03 and to remain at this scale until Spring 05.

9. **Co-ordinating Instructions.**

a. The status of forces /jurisdiction arrangements for any other country in which UK personnel are likely to be based must be observed.

b. **ROE.** The Op TELIC ROE profile at Annex B does not yet represent a ROEAUTH and is not cleared for operational use. An authorised ROE profile will be issued once ministerial clearance has been given. You are to submit ROEreqs iaw JSP398 as circumstances demand.

c. **Intelligence and Security.**

(1) CDI will retain overall direction of defence intelligence.

(2) Operational Security. You are to ensure that OPSEC requirements are co-ordinated and implemented; particular attention is

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protective

security, and information assurance.

(3)

- d. **Targeting.** The targeting directive at Annex H will be issued separately on limited distribution. It includes instructions for the expenditure of TLAM
- e. **Special Forces.** CDS will retain OPCOM of special forces exercised through Jt Comd. The special forces directive at Annex J will be issued separately on limited distribution.
- f. **Information Campaign.** You are to support the national and coalition information campaigns through information operations that are to be carried out in the JOA. Any conflict between national and coalition objectives and activities are to be referred to MOD for guidance. Further details are at Annex D.
- g. **Media Operations.** Media direction is at Annex E.
- h. **Force Protection.** You are responsible to me for the force protection of all assigned UK personnel and materiel in your JOA in order to ensure their security from the threats of, WMD, espionage, sabotage, subversion,

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terrorism and crime. You are to liaise with other Front Line Commanders wrt force protection posture and measures for units en route to the JOA.

- i. **NBC Defensive Posture.** The NBC defence posture is at Annex L.
 - j. **Financial Accounting.** Financial accounting for Op TELIC will be in accordance with the specific guidance issued by DGFM at D/FM(L)30-2-11, Financial Instructions for Contingency Planning for Possible operations in Iraq dated 23 Dec 02.
 - k. **UORs.** UORs have been approved on the basis that they can be delivered in time to contribute to the effectiveness of UK forces. Decisions on prioritisation between embodiment of UORs and training, and on whether FEs are at FOC, (with or without UORs embodied) may be delegated to the commander holding OPCON of the FE. For Phase 4, some UORs are already being processed. You are to identify as soon as possible any further capability shortfalls and user requirements for the support of Phase 4 operations; these should be submitted to DCDS(EC).
10. **Service and Administrative Support.**
- a. **Sustainability.** You are responsible for the operational logistics plan. You are to issue sustainability statements to the FLCs, the joint organisations administratively supported by the FLCs and the DLO and monitor the sustainment of the force. The FLCs/joint organisations will remain responsible for manning and equipping their force elements in accordance with your priorities. Where possible and appropriate you are to obtain free HNS. The logistics concept to be followed and the division of responsibilities is at Annex F.

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HNS The logistics concept to be followed and the division of responsibilities is at Annex F.

b. **Movement.** You are responsible for the deployment of UK assigned forces to theatre, their resupply, casevac, roulement and subsequent recovery. Your plans are to be co-ordinated with the DLO and FLCs.

c. **Medical.** The medical directive is at Annex M.

d. **Personnel and Administration.** Details concerning the administration of personnel and related welfare support is at Annex K. The Annex details the responsibilities for the personnel and administrative support aspects of the operation for all deployed UK forces including MOD civilians, exchange officers and CONDO operatives. Specific areas to note are:

(1) Deployment of Foreign Exchange Officers. A number of foreign exchange officers are already deployed with the agreement of host governments (where applicable). Any further deployment of foreign exchange officers is to be approved through normal procedures.

(2) Casualty Policy. You are to establish a single casualty/compassionate information point of entry/exit within the JOA, except for casualties who are afloat (regardless of Service). The entry/exit point is to notify single-service casualty cells in accordance with extant policy. For casualties afloat, details are to be reported to HMS Centurion, who are to copy the information to the JOA casualty/compassionate point, for information. In other respects, existing single-Service casualty/compassionate procedures apply. Normal peacetime casualty procedures are to be maintained for as long as you deem appropriate. You are to inform MODUK in advance

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if you consider it necessary to revert to emergency/war-time casualty reporting procedures.

- (3) Repatriation of the Dead. Repatriation to UK of the dead is to take place wherever possible. If fatalities are suspected to have been caused by CBRN agents, then repatriation should only proceed once the presence of a CBRN agent has been confirmed or ruled out, and then only on the basis of a risk assessment. This policy will be kept under review by DCDS(Pers)
- (4) PW and Detainees. PW and detainees are to be administered in accordance with JWP 1-10 (Prisoners of War Handling). The joint force commander is responsible for all of UK's in-theatre PW.
- (5) OPLOC. The location of all UK deployed and visiting personnel (including regulars, reserves, MOD civilians, foreign exchange personnel and CONDO operatives) is to be recorded. The level of granularity (eg location and size of force element) is to be determined by the joint force commander, taking account of the size of the theatre and the nature of the health risks, subject to the following minimum requirements: individual entry and exit from theatre; unit held on strength; medical precautions taken (such as vaccinations and casualty information). Additionally, the operational commander is to record details of significant environmental and health risks. After the operation all relevant sources of information are to be collated for archiving to provide a basis for subsequent interrogation to determine proximity of personnel to health risks.
- (6) Welfare Support. You are responsible for the welfare of all deployed personnel. The operational welfare package is authorised and is to be implemented for this operation.

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(7) Stress Management. The supporting commands are to:

- (a) ensure their personnel are properly prepared for the psychological pressures likely to be encountered.
- (b) give consideration to maintaining, post conflict, the cohesion of units exposed to high levels of stresses, in order to allow time for diffusion. Where necessary, psychological support is to be provided.

11. **Command and Signal.**

- a. **National Command.** All UK forces remain under national command.
- b. **Full Command.** CINCs retain full command of all forces assigned. CINCFLEET and CGS retain full command of SBS and SAS respectively.
- c. **Operational Command (OPCOM).** You are to exercise OPCOM of assigned UK naval, land and air forces listed at Annex A,
- d. **Operational Control (OPCON).** You are delegated OPCON of SATCOM. You may further delegate OPCON of sea, land and air forces listed at Annex A, and SSNs.
- e. **TACOM of UK National Assets.** You are authorised to delegate TACOM of UK forces shown at Annex A, exempt UK SSNs, to the appropriate commander in support of Op TELIC.
- f. **OPCOM of SF.** Will be retained by CDS but exercised through Jt Comd. You may delegate TACOM of SF to the UK SFCC. He may also delegate to the NCC coordinating authority with the UKSFCC.

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- g. **TACON of non-Op TELIC Forces in the JOA.** You are delegated TACON of all non-Op TELIC British Forces personnel (excluding DAs) within your JOA for force protection purposes.
- h. **Information and Reporting.** You are to submit a daily OPSUM to MODUK HQ (via the Op TELIC SOT) by 0500Z.
- i. **Codeword.** The codeword for this operation is Op TELIC. This codeword is UNCLASSIFIED, however its meaning is RESTRICTED.
- j. **Signals.** All message traffic on Op TELIC is to bear the
- k. **CIS.** CIS directive is at Annex G.
- l. **Information Management Plan (IMP).** is the MOD UK information system (IS) of choice for the transfer, publishing and filing of strategic information up to UK secret. Documents will be published on the DCMO Crisis website under Op TELIC using
A detailed IMP will be issued by D CBMJ6 which will include system details and the requisite reports and returns.
- m. In accord with the J6 military and strategic context provided by the director D CBMJ6, you are to plan, and make the necessary arrangements for, post-conflict CIS, including earliest possible identification of responsibilities in order to enable initial planning guidance to be given to FLCs and the DCSA. Such planning is also to enable provisioning of commercial and contractorised equipment and services in a timely manner to relieve the strain on military capability, especially personnel and key equipment.

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n. You are to develop robust COMSEC and COMPUSEC plans. The issuing of CIS instructions is to include the need for security awareness by all deployed on the operation, especially those using mobile devices including commercial SATCOM GSM and e-mail producing devices.

o. **Authority.** This Directive is issued for planning and guidance purposes. It will be activated for execution by separate order.

DTG Z

Chief of the Defence Staff

Authentication
DOPS

Annexes:

- | | | |
|----|--------------------------------------|----------------------|
| A. | Assigned Forces | |
| B. | ROE Directive | |
| C. | Intelligence & Security Directive | |
| D. | Info Ops Directive | |
| E. | Media Operations | |
| F. | Logistics Directive | |
| G. | CIS Responsibilities | |
| H. | Targeting Directive | Limited Distribution |
| I. | Status of Forces Arrangements | |
| J. | Special Forces | Limited Distribution |
| K. | Personnel & Administration Directive | |
| L. | NBC Defence Posture | |
| M. | Medical Directive | |
| N. | Map of the JOA | |
| O. | Map of the Land AO | |

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